

PANCHDEEP BHAWAN, WING NO. 4, SHIVPURI, PREM NAGAR, DEHRADUN, U.K. – 248007

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HEERA SINGH

Mob. No. 09868241160 SECRETARY (PUB. RELATION)

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SECRETARY (FOR NCR) JAGDISH

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(W. ZONE)

INTERNAL AUDITORS KULDEEP KUMAR

KAILASH CHAND

F.No. AIESIC.SC/ST.FED. 2015-044-R-I.

Dated 26th July, 2018

To.

Shri Vinay Mittal, Chairman, Union Public Service Commission, Dholpur House, Shahjahan Road, New Delhi 110069.

Subject: Amendments/framing of Recruitment Regulations for the post
of Regional Director Grade 'B'/Joint Director in ESI
Corporation and Corrupt practices in ESIC.

Sir,

With due regard, I would like to invite your kind attention on my letter No. AIESIC.SC/ST.Fed. 2015-044 dated 29th May, 2018. In this regard I had received an endorsement copy of letter No. F.No. 2/30/2017-RR dated 8th June, 2018 from your kind office under the kind signature of Shri B. S. Heet, Under Secretary (RR).

In pursuance of your above letter the Establishment Branch had endorsed a copy of their letter bearing No. A-12(11)3/2017-E.I dated 12-07-2018 which was received by me today.

In this regard, I would like to submit that all the facts communicated by officials of ESIC in Agenda Item submitted before ESIC are misleading and do not hold any grounds. Hence, I would like to appraise your office with full facts countering the claims of officials of ESIC and my facts in the case as follows:

1. That, our Federation is a duly registered society under Indian Society Act and hence has got a legal existence without having any prejudice to any other facts. Recognising or getting recognised as service Association is sweet will of both the parties as advantages and disadvantages of recognition and non-recognition are available to both the parties. Being a part of Service Association is constitutional right of its constituents.

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SECRETARY (PUB. RELATION) ANIL KUMAR SECRETARY (FOR NCR) JAGDISH

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- 2. That, the reply of ESIC to UPSC is self contradictory as on one side ESIC is stating that the Recruitment Rules are being amended in compliance of DOPT OM No. AB-14017/61/2008-Estt. (RR) dated 13-10-2015. Whereas in concluding para they are saying that the approval to Draft RRs for the posts of Deputy Director, Senior Deputy Directors and Regional Director Grade 'B'/Joint Director in ESIC may kindly be conveyed to this office at the earliest in view of the direction of the Hon'ble CAT, Principal Bench, Delhi in the OA No. 732/2017 in the case of Hemant Kumar Pandey and Others vs UOI and others.
- 3. Further to it, it is also submitted that The USPC is being mislead on following accounts to influence their opinion:
 - 3(a) That, the Hon'ble CAT has directed ESIC to approve the RR as per the petition of Hemant Kumar Pandey and others vs. UOI and other which is <u>grossly misplaced</u> <u>and factually incorrect</u>.
 - 3(b) That the Hon'ble CAT has directed ESIC to approve RR after receiving the objections of all the Stakeholders, including the applicants in MA No. 4051/2017 who in the instant case are Promoted Officers within period of three months. By ignoring genuine objections of applicants in MA No. 4051/2017 who are promoted officers of ESIC on flimsy and factually incorrect grounds the ESIC has disobeyed direction of Hon'ble CAT.
 - 3(c) But unfortunately the Management of ESIC is misleading ESI Corporation, MoL&E and UPSC with wrong facts to favor intended 11 officers. The Hon'ble court had issued direction to amend RR after giving due hearing to objections of all parties which was not provided.



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- 3(d) Here it is pertinent to mention that the genesis of letter No. S-38016/21/2013-SS-I dated 29 November, 2015 issued by MoL&E on the basis of which whole proposal of Amending the RRs was prepared is not known, as the decision to amend the Recruitment Rules were not approved by ESIC in its any of the meetings held on or before 29th November, 2015. Hence, this letter does not have any lawful mandate to interfere in the functioning of ESIC.
- 4. Even the relevant Agenda placed before ESI Corporation was prepared in very confidential manner and the representations of all stake holders were disposed off confidentially. Neither any of the stake holder was informed about the stand of ESIC on their representations nor the Appendix-XI was published on website of ESIC.
- 5. Sir, I came to know about the position only on 25th July, 2018 when I received endorsement copy of letter written by ESIC to the Under Secretary (RR) which was endorsed to me only because you have directed so.
- 6. I procured a copy of Agenda Item and studied the observation / stand taken by ESIC against Recruitment Regulation for the post of RD Gr. B/Joint Director with respect to points raised by me and I was surprised to see that all observations/comments on my objections/suggestions were bundle of lies and does not hold any ground.
- 7. A copy of my objections to amending the RR submitted before the ESIC Officials is enclosed as **Primary Annexure A**.
- 8. Since, the requirement of justice demands that I should brief the case of misreporting facts by ESI Officials before ESI Corporation and UPSC, hence, the para-wise factual positions and violation of DOPT Guidelines and provisions of the ESI Act, 1948 is explained in table below with detail for your kind information and necessary action please as follows:-



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Sr.	Contents of my Representation (PRIMARY ANNEXURE	Comments of ESIC while examining at Sr. No. 10	My counter representation
No.		_	wy counter representation
NO.	- A)		
1.	1. That, the existing ESIC Regional Director Grade 'B'/ Joint Director Recruitment Regulations, 2013 is as per the Guideline prescribed by DOPT for formulating Recruitment Rules and is beneficial for me. Changing it in any way will hamper my promotion prospects hence the same is opposed.	of APPENDIX – XI of Agenda Item No. Suppl. II ITEM No. ESIC 1 of 173 rd meeting of ESIC Amendments in RRs for the post is proposed as per direction of the MoL&E in order to remove anomaly in the existing RRs due to incorporation of failing which clause.	1(a) The earlier RRs were duly approved by the ESIC in consultation with UPSC, DOPT and Ministry of Law and Justice. Whereas the letter No. S-38016/21/2013-SS-I dated 29 th Nov, 2015 enclosed as Primary Annexure - B issued by MoL&E directing ESIC to amend RR for the post of JD was issued without approval of ESI Corporation, and hence the letter is not supported by lawful mandate. This unlawful fabricated letter was used as a base for initiating new RR of RD Gr. B/Joint Director.
			1(b) The same anomaly is also existing in RRs of Director which had affected Shri K.G. Suresh, J. D.(E – I) also but the same is considered as per DOPT norms.
			1(c) Usually, approvals of MoL&E are followed by ESIC in cases of DR Officers only. Now JD(E-I) is instrumental in changing RR as majority of benefiting officers are SC/ST. (Primary Annexure – D).
			1(d) There are glaring examples in past history of ESIC of not following approval of Government of India vetted by MoL&E, DOPT against the interest of Promoted Officers. A copy of such approval not followed in ESIC



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		bearing file No. A-12018/04/2011-SS.I (Pt.I) dated 30-05-2016 is enclosed as Primary Annexure - C .
2.	 That, as per DOPT instruction vide letter No. AB.14017/48/2010-Estt (RR) dated 31-12-2010 para 3.1.3 of DOPT Guidelines stipulate that, "RETENTION OF EXISTING ELIGIBILITY SERVICE 3.1.3 Where the eligibility service for promotion prescribed in the existing rules is being enhanced (to be in conformity with the guidelines issues by this Department) and the change is likely to affect adversely some persons holding the feeder grade posts on regular basis, a not to the effect that the eligibility service shall continue to be the same for persons holding the feeder posts on regular basis on the date of notification of the revised rules, could be included in the revised rules." 	 2 The statement of ESIC is grossly incorrect and misleading from following reasons: 2(a) As per existing RRs, 45 Officers (21-General, 10-SC and 14-ST) are going to be eligible on 01-01-2019. By these new RRs their qualifying service for promotion is going to be enhanced by five years to date 01-01-2024. List of such officers is enclosed as Primary Annexure –D. 2(b) Not only this the aim of introducing this RR is also to squeeze the qualifying service of promotion of 11 officers who as per the existing RR are going to be eligible on 01-01-2020. By this new RR their qualifying service is going to be squeezed to 9 year Primary Annexure – E. 2(c) Giving promotion in 9 years is violation of DOPT instruction as para 3.12.2 prescribes residency period of 10 years for promotion from Rs. 5400 to Rs 7600/-Primary Annexure – F. 2(d) The aim of changing the hierarchal structure is to favor these corrupt officers as majority of them had already been allowed officiating appointment against the post of Joint Director for term of more than one year without consultation of UPSC in violation of provision



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			of Section 17(3) of ESI Act, 1948. These officers had been assigned with the work of extracting illegal money from field offices. The Senior Most officer of these 11 officers was trapped red-handed by CBI while receiving gratification from Private Party and is suspended. Copy of FIR in the relevant case is enclosed as Primary Annexure-G . 2(e) The aim of this amendment is to influence ESIC by deploying favored officers in plum posting and in process to cause injustice to 24 SC and ST Officers. Whole of this work is being supervised by Shri K.G. Suresh, JD (E-I) in ESIC.
3.	 2.i The Draft Recruitment Rules have been designed in such a way that it is going to make 11 officers eligible after completion of just 09 years on 01-01-2019 whereas as per the existing Recruitment Regulation and DOPT guidelines they are eligible after completing 10 years of service on 01-01-2020. 2.ii On the contrary as per the existing Recruitment Regulation, 2013 a total of 45 officers (including myself) are going to be 	Amendments in RRs for the post is proposed as per direction of the MoL&E in order to remove anomaly in the existing RRs due to incorporation of failing which clause.	2(iⅈ)(a) The ESIC had omitted or failed to deny my facts as it is truth. 2(iⅈ)(b) As far as the comments of ESIC is concerned, the earlier RRs were duly approved by the ESI Corporation in consultation with UPSC, DOPT and Ministry of Law and Justice. Whereas the letter No. S-38016/21/2013-SS-I dated 29 th Nov, 2015 issued by MoL&E directing ESIC to amend RR for the post of Joint Director was issued without approval of ESI Corporation, UPSC, DOPT, Ministry of Law and Justice and hence the letter is not supported by lawful mandate.



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	eligible on 01-01-2019. Whereas if the Recruitment Regulations are amended as proposed I along with 44 other officer will become eligible on 01-01-2024.		2(iⅈ)(c) There are glaring examples in past history of ESIC of not following proper approval of Government of India duly vetted by MoL&E, DOPT in cases of benefit of Promoted Officers. A copy of such approval which was not followed in ESIC issued from file No. A-12018/04/2011-SS.I (Pt.I) dated 30-05-2016 and not followed by ESIC is enclosed as Primary Annexure - C .
			2(iⅈ)(d) The similar approvals were followed by ESIC in the cases of various DR Officers and Shri K.G. Suresh, Joint Director Establishment - I himself availed benefit of such approval in past. But now he is instrumental in not following this approval as majority of effective officers are SC/ST. (Annexure G of Primary Annexure – A).
4.	3. That, the persons who are proposed beneficiary of proposed draft Recruitment Regulation had already reaped unlawful benefit of getting non-functional promotion for the post of Deputy Director (STS) after just completing four years of service without mandate of the then Existing Recruitment Regulation and also	The Deputy Director (STS) has been given to the officer concerned at the relevant time as per approval of the MoL&E. There is no violation of DoP&T instruction as Deputy Director (STS) is a non functional pay scale and not a promotional post.	 3(a) There was no provision for such promotion in Recruitment Regulations for the post of Deputy Director and the same benefit was provided to all officers majority of whom were Direct Recruitment Officers/General Category Officers with just simple approval of MoL&E. 3(b) But when there was turn of promoted officer's out of which majority belonged to SC and ST category the same was denied in spite of approval of MoL&E (Primary Annexure - C.).



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		V11021011	,
	in violation of DOPT Instructions as contained in para 3.12.2.		3(c) Even Shri K.G. Suresh, Joint Director (E-I) who is primarily responsible for conducting of DPC and amendments in RRs has himself got this benefit which is being denied to other promoted Officers for reason that majority of them belong to SC and ST category. List of such officers is enclosed as Primary Annexure Decomposition . The aim of revising the RR is also to deny timely promotion to promoted officers and invariably deny promotion to SC/ST officers.
5.	4. The first note of column No. 11 of Schedule of Draft Recruitment Regulation, 2017 states that "service rendered by Senior Deputy Directors in non functional pay scale under the nomenclature of Deputy Director (Senior Time Scale) shall also be counted as minimum qualifying service for promotion under primary clause as well as failing which clause." It is unconstitutional for following reasons: i) The use of this provision will allow Direct Recruitment Officers double benefit for nothing a) Financial up	The Note has been provided as per DoP&T guidelines. However this provision will also be scruitinized by MoL&E and UPSC.	 4. The USPC is being mislead on following accounts to influence their opinion: 4(i)(a) That, the Hon'ble CAT has directed ESIC to approve the RR as per the petition of Hemant Kumar Pandey and others vs. UOI and other which is grossly misplaced and factually incorrect. 4(i)(b) The Hon'ble CAT has directed ESIC to approve RR after receiving the objections of all the Stakeholders, including the applicants in MA No. 4051/2017 who in the instant case are Promoted Officers within period of three months. By ignoring genuine objections of applicants in MA No. 4051/2017 on flimsy and factually incorrect grounds the ESIC has disobeyed direction of Hon'ble CAT.



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gradation benefit for non functiona post b) Use of this non-functiona experience counted as functiona experience.		4(i)(c) But unfortunately the Management of ESIC is misleading ESI Corporation, MoL&E and UPSC with wrong facts to favor intended 11 officers
ii) The beneficiaries have gained this non-functional promotion through backdoor entry in just four year in violation of DOPT Guidelines as contained in para 3.12.2. Whereas many of the officers were provided non-functional promotion after five years only.	eligible Deputy Director initially after four year as per approval of the MoL&E and thereafter after five years as provision for Deputy Director (STS) were incorporated in the RRs for the post of Deputy Director in June, 2015.	 4(ii)(a) It is wrong to say that DD (STS) was granted initially, it was initially granted to 57 officers w.e.f. 04-02-2009 by accepting the service of 4 years Annexure – G of Primary Annexure – A. Among the beneficiaries also included Mr. K.G. Suresh, Joint Director (E-I) who is presently instrumental in denying this benefit to promote cadre offices as majority of them belong to SC and ST category by not following various MoL&E orders and by attempting to change this RR. 4(ii)(b) Subsequently, DD (STS) was granted to 16 officers w.e.f. 29-03-2011 after 4 years regular service. Annexure – H of Primary Annexure - A. 4(ii)(c) Further to above DD (STS) was again granted to 78 officers w.e.f. date ranging from 18-04-11 to 15-09-2014 after 4 years service. Annexure – I of Primary Annexure - A. 4(ii)(d) Again DD (STS) was granted to 46 officers w.e.f. 22-03-2015 after 4 years service. Annexure – J of



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			Primary Annexure - A.
		4(ii)(e	But since now all officers after 22-03-2015 were promoted officers and majority of them belonged to SC and ST this benefit was stopped to be given after four years of service on flimsy ground and ESIC failed to see any anomaly in it. Here it is pertinent to mention that as per the amendment of 2011 to the Employees' State Insurance Corporation (Staff and Conditions of Service) Regulations, 1959 the first Schedule, Serial No. 8 clearly prescribes that Deputy Director (STS) grade pay of Rs. 6600 is to be granted on completion of 4 years of Regular Service as Deputy Director and this will be effective from 04-02-2009. A copy of ESIC (Staff and Conditions of Service) Regulation 1959 along with amendment dated 3-11-2011 is enclosed as Primary Annexure - H).
		4(ii)(g) With the introduction of RR of DD in June, 2015 and present proposed RR there is overlapping of ESIC (Staff and conditions of Service) Regulations and Recruitment Regulations 1959 for the post of Deputy Director with respect to period of service for giving STS to DDs. Since, ESIC (Staff and Conditions of Service) Regulation 1959 is supreme which provides for residency service of just four years, the RR of Deputy Director losses it value over this



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			5(e) Without receiving the prior approval of Central Government for creation of post of Sr. Deputy Director decreasing posts of Joint Director is injustice to those Deputy Director who are in line of promotion for the post of Deputy Director.
7.	6. The ESIC Regional Director Grade 'B'/ Joint Director Recruitment Regulations, 2013 had come into existence on 23 rd October, 2013 By proposing draft Regional Director Grade 'B'/Joint Director Recruitment Regulation. 2017 we are reviewing it just after four years is violation of Part III para 3.1.5 of Guidelines on framing / amendment / relaxation of recruitment rules and clearly indicates biasness of Management towards a particular group of officers. The abstract of guideline is as follows: "The Recruitment Rules should be reviewed once in 5 years with a view to effecting such change as are necessary to bring them in conformity with the	Draft RRs for the post has been prepared as per direction of the MoL&E in order to remove the anomaly in the existing RRs.	 6(a) The earlier RRs were duly approved by the ESI Corporation in consultation with UPSC, DOPT and Ministry of Law and Justice. Whereas the letter No. S-38016/21/2013-SS-I dated 29th Nov, 2015 issued by MoL&E directing ESIC to amend RR for the post of Joint Director was issued without approval of ESI Corporation, UPSC, DOPT, Ministry of Law and Justice and hence the letter is not supported by lawful mandate. This unlawful fabricated letter was used as a base for initiating new RR of RD Gr. B/Joint Director. 6(b) There are glaring examples in past history of ESIC of not following proper approval of Government of India duly vetted by MoL&E, DOPT in cases of benefit of Promoted Officers. A copy of such approval which was not followed in ESIC issued from file No. A-12018/04/2011-SS.I (Pt.I) dated 30-05-2016 and not followed by ESIC is enclosed as Primary Annexure - C. 6(c) The similar approvals were followed by ESIC in the cases of various DR Officers and Shri K.G. Suresh, Joint Director Establishment - I himself availed benefit of



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	changed position, including additions to or reductions in the strength of the lower and higher level posts."			such approval in past. But now he is instrumental in not following this approval as majority of effective officers are SC/ST. (Annexure G of Primary Annexure $-A$).
8.	7. In column No. 11 of Schedule of draft ESIC Regional Director Grade 'B'/ Joint Director Recruitment Regulations, is crafted in such a manner that it clearly reflects that it is being molded to help some persons who will get unjust career enrichment. The proposed primary clause should have failing clause also as per DOPT guidelines which clearly prove that the management is changing all Recruitment Regulations for benefit of 11 officers (out of which one officer is trapped by CBI) who are going to be benefitted from this undue and untimely changing of Recruitment Rules.	This suggestion is not as per DoP&T guidelines.	7(a) 7(b) 7(c)	where there are two or more feeder grades, a separate percentage for promotion may be prescribed to each of the feeder grade. Here, instruction provides for provisioning of percentage for merger of multiple feeder grades such as DD (Finance) and DD (Admn.). But no percentage for promotion is prescribed in RR of RD Gr. B/JD among DD (Finance) and (Admn.) which are two independent cadres recruited under the provision of two different Recruitment Regulations.



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(Regd.No. S/27858 of 1995)

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	ANIL KUMAR	JAGDISH	
			Deputy Director and Deputy Director.
			7(d) In RR of JD we are rejecting provisioning of failing clause whereas in RR of Director we are accepting provisioning of failing clause and the person who are accepting its legality are none other than the core functionaries of Establishment i.e. Mr. K.G. Suresh, JD (E-I) who all the way is trying to prove the RR of JD as illegal.
			7(e) It is clearly reflecting that the Joint Director (E-I) is acting with ulterior motives in the instant case for harming interest of SC/ST officers and in process is trying to create RR which will squeeze the residency period of service for 11 DD (Finance) officers by existing 10 to 9 years against the DOPT guidelines prescribed in para 3.12.2 of DOPT OM No. AB 14017/61/2008-Estt. (RR) dated 24.3.2009 and dated 12.03.2010.
9.	Hence, I oppose incorporation of new ESIC Regional Director Grade 'B'/ Joint Director Recruitment Regulation. 2017as it is destined to harm my career progression.	No Comments	In view of above, I still find the observation and comments as violative of not only DOPT Guidelines but it is also violating various pious provision of the ESI Act, 1948.



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- 8. From above facts it is clear that in ESIC things are being manipulated in order to harm interest of 45 promoted Officers who are becoming eligible on 01-01-2019 as per the existing Recruitment Rules out of which 21 officers are of General Category, 10 Officers are of SC Category and 14 Officers are of ST Category.
- The Recruitment Rules are being framed keeping in view ulterior motive of harming the interest of promoted officers and specially SC and ST Officers.
- 10. In order to achieve this target of amending RR for the post of RD Gr. B/JD all kind of unreasonable resources are being exploited by and to the benefit of eleven DD(F) cadre officers. Various cases of extracting of money for manipulating MoLE, UPSC, DOPT came into our knowledge. A copy of my letter dated 07-12-2017 is enclosed as Primary Annexure I.
- 11. The senior most persons whom the Officials of ESIC are trying to promote as JD by manipulating RR was wrongly appointed in officiating capacity as Joint Director Incharge, SRO Madurai in violation of provision contained in Section 17(3) of the ESI Act, 1948 and in hurry of collecting illicit money the concerned officer got trapped by CBI red handed (<u>Primary Annexure G</u>).
- 12. Various complaints to this effect were received in ESIC headquarters office and Mr. K.G. Suresh, Joint Director E-I is not only involved with this syndicate of dacoits but he is wholeheartedly protecting all these kind of officers. A copy of my letter dated 07-12-2017 is enclosed as Primary Annexure I.



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- 13. ESIC is habitual of doing wrong things to promoted officers and SC/ST officers. With having such malicious motives they also succeeded in getting cooperation of UPSC. In past also the UPSC had failed to uphold its high esteem by not conducting free and fair DPCs but also while conducting Recruitment of Deputy Director for ESIC various irregularities were observed.
- 14. On 19th, 20th, 22nd, 25th, 26th September and 1st November, 2006 the UPSC conducted DPC for the Post of Assistant Director in ESIC for vacancies pertaining to the years from 2001-02 to 2004-05. While conducting this DPC UPSC intentionally discriminated SC/ST officers on following Accounts (<u>Primary Annexure J</u> is speaking order issued by the Competent Authority in the matter).
 - Nearly one and half dozen available fit officers of SC/ST category were not promoted as they were getting big jump in seniority.
 - ii) Those SC/ST officers who were not meeting the desired benchmark were promoted on relaxed standard by ignoring the right of fit officers in order to avoid Supersession of SC/ST officer over General Category Officers.
 - While the matter was disputed by some of the affected persons the UPSC was compelled to review this DPC and as a result some officers were reverted and six officers were promoted. Had all the affected officers represented their case before the review DPC, the review DPC would have been compelled to further promote one dozen more officers with benefit of seniority jump.



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iv) This Federation had got the honour of inquiring and exposing various issues of corruption in ESIC and a copy of one such exposure is also enclosed with this letter for your kind information please (Primary Annexure - K & L).

In view of above compelling reasons, you are requested to kindly examine these proposed Recruitment Regulations in the light of my above submissions as it is going to harm career progression of 45 Deputy Directors who are going to be eligible on 01-01-2019 and many of these officers belong to SC and ST category also.

A copy of this letter is being sent through email without Annexure. However, the hard copy of this letter will follow with all Annexures.

I am hoping for prompt and non-controversial decision in the matter from UPSC.

Thanking you,

Yours faithfully,

Enclosed: as above.

(Heera Singh)

Secretary General

Dated: 27-07-2018